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EXECUTIVE DIRECTOR
Chris Toth

October 1, 2020

The Honorable Nancy Pelosi Speaker of the House United States Capitol Washington, DC 20515

The Honorable Kevin McCarthy House Minority Leader United States Capitol Washington, DC 20515 The Honorable Mitch McConnell Senate Majority Leader United States Capitol Washington, DC 20510

The Honorable Chuck Schumer Senate Minority Leader United States Capitol Washington, DC 20510

RE: Federal Fiscal Relief to the Airline Industry and Appropriate Consumer Protections

Dear Speaker Pelosi, Majority Leader McConnell, Minority Leader McCarthy, and Minority Leader Schumer:

As you know, the American airline industry and cargo air carriers received federal stimulus support of nearly \$60 billion earlier this year with the passage of the Coronavirus Aid, Relief, and Economic Security ("CARES") Act. This action by Congress helped a critical industry avoid potentially insurmountable economic losses and thousands of worker furloughs or layoffs. As a condition of receiving taxpayer funds, the CARES Act prohibited worker furloughs through September 30, 2020; prevented buy backs of airlines stock within a set time until after federal loans are fully paid off; and prohibited the issuance of shareholder dividends while relying on federal relief. We are grateful that Congress conditioned federal support on strict adherence to these requirements, which further protected taxpayer monies and public confidence.

Today, passenger and cargo air carriers and their employee unions continue to urge Congress to extend federal support to keep the industry afloat and prevent hundreds of thousands of employee furloughs and layoffs. Last week, new legislation was introduced in the U.S. Senate to extend federal support by another six months and grant the industry an additional \$28 billion in payroll support.³

1850 M Street, NW Twelfth Floor Washington, DC 20036 State attorneys general are on the front lines of protecting American consumers from deceptive and unfair practices by industries. To that end, we strongly urge Congress that any further

¹ 15 U.S.C. §§ 9042(b), 9072.

² 15 U.S.C. §§ 9042(c), 9074.

³ Air Carrier Worker Support Extension Act of 2020, S. 4634, 116th Congress (2020).

financial relief provided to the airline industry be coupled with, or followed by, appropriate consumer protection measures. Specifically, in addition to financial relief to the airline companies, Congress should consider and enact the following protections:

- requiring carriers that receive federal financial relief to provide full refunds to customers who voluntarily cancel their flight reservations for reasons related to COVID-19;
- strengthening existing laws requiring that refunds for flight cancellations be remitted in full and according to federal law, and preventing delays in issuance of refunds or expirations that effectively cancel the value reimbursed; and
- authorizing state attorneys general to enforce federal airline consumer protections, thereby broadening consumer violation enforcement beyond a single federal agency.

In the CARES Act, Congress established strong taxpayer protections connected to the airline industry's receipt of federal relief. Yet during COVID-19, it was revealed that not all airlines are acting in a manner that is fair to consumers. For example, recently the Colorado attorney general requested that the U.S. Department of Transportation ("USDOT") investigate a number of alleged violations by Frontier Airlines.⁴ In this case, USDOT Secretary Elaine Chao was alerted to more than one hundred complaints from across 29 states received against a single airline—and the pace of complaints has only accelerated since that time. Complaints range from failure to expeditiously refund customers, as required by law, when flights were cancelled or significantly delayed; to failing to provide customers a means to promptly redeem vouchers or credits; to not providing a reliable mechanism for customers to resolve such problems thereby leading to consumers losing thousands of dollars in flight credits. None of these examples are acceptable in any case but are particularly egregious when an airline has availed itself of federal relief payments and loans.

If dual enforcement authority is not given to the state attorneys general, then we urge the federal enforcement authority to make its consumer complaint process more transparent, robust, and easy to navigate. In addition, we recommend that authority for investigation of consumer complaints concerning airlines be moved from the USDOT to an agency more focused on consumer protection such as the U.S. Department of Justice or the Federal Trade Commission.

In the coming days, should Congress act on an extension of the CARES Act relief for airlines, we strongly encourage Congress to include these reasonable consumer protections in such a bill or in subsequent legislation. Thank you for your

⁴ Letter from Colorado Attorney General Phil Weiser to U.S. Secretary of Transportation Elaine L. Chao (Sept. 1, 2020), https://coag.gov/app/uploads/2020/09/Colorado-AG-letter-to-USDOT-re-Frontier-9.1.2020-final.pdf.

consideration of this request.

Sincerely,

Mark Brnovich

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Arizona Attorney General

Xavier Becerra

California Attorney General

Kathleen Jennings

Delaware Attorney General

Leevin Taitano Camacho Guam Attorney General

Lawrence Wasden Idaho Attorney General

Curtis T. Hill, Jr.

Indiana Attorney General

Daniel Cameron

Kentucky Attorney General

Brian Frosh

Maryland Attorney General

Phil Weiser/

Colorado Attorney General

Wester

William Tong

Connecticut Attorney General

Karl A. Racine

District of Columbia Attorney General

Clare E. Connors

Hawaii Attorney General

Kwame Raoul

Illinois Attorney General

Tom Miller

Iowa Attorney General

Aaron M. Frey

Maine Attorney General

Maura Healey

Massachusetts Attorney General

mon M. Frey

Dana Wessel

Dana Nessel

Michigan Attorney General

Eric S. Schmitt

Missouri Attorney General

Douglas Peterson

Nebraska Attorney General

Gordon MacDonald

New Hampshire Attorney General

Hector Balderas

New Mexico Attorney General

Josh Stein

North Carolina Attorney General

Edward Manibusan

Northern Mariana Islands Attorney General

Mike Hunter

Oklahoma Attorney General

Josh Shapiro

Pennsylvania Attorney General

Keithellison

Keith Ellison

Minnesota Attorney General

Tim Fox

Montana Attorney General

C3 H

Aaron D. Ford

Nevada Attorney General

and

Gurbir S. Grewal

New Jersey Attorney General

Letitia James

New York Attorney General

Wayne Stenehjem

North Dakota Attorney General

Dave Yost

Ohio Attorney General

Ellen F. Rosenblum

Oregon Attorney General

Inés del C. Carrau-Martínez

Puerto Rico Acting-Attorney General

F. Janan Hartnez

Rend

Peter F. Neronha

Rhode Island Attorney General

T.J. Donovan

Vermont Attorney General

Robert W. Ferguson

Washington Attorney General

Juson & Ray

Jason Ravnsborg

South Dakota Attorney General

Mark R. Herring

Virginia Attorney General

Joshua L. Kaul

Wisconsin Attorney General